

**NOTICE TO PRODUCE 17.001**

Please advise, in respect to the Domestic and Family Violence in the Torres Strait and the Northern Peninsula Are intelligence assessment written by you in June 2021:

- *What intelligence training you have had and when*
- *What operational experience you have had and when*
- *Why you did the intelligence assessment*
- *Whether it involved any assumptions on your part*
- *Who it was provided to (by you and others) and why.*

**RESPONSE – Senior Constable Warren CAMPBELL, Queensland Police Service****1. What intelligence training you have had and when**

- I am a qualified intelligence analyst.
- I obtained my intelligence qualification, an Advanced Diploma in Police Intelligence Operations in 2017. This is a mandatory qualification which officers are required to complete when they are appointed to the intelligence stream of the Queensland Police Service. The qualification includes 2 years of in-house phase training at the QPS Intelligence and Investigations Training Unit and completion of a practicum using on-the-job intelligence products. Upon completion, an intelligence officer progresses to the title of intelligence analyst.
- I have also completed several short courses on specific topics for professional development including financial analysis intelligence, open-source intelligence and the behavioural intelligence course for offences against persons. I have also completed two phases of the detective training program at the QPS Intelligence and Investigations Training Unit.

**2. What operational experience you have had and when**

I have 21 years operational experience in metropolitan, regional and remote Queensland.

- 7 years [2002-2009]– general duties (first response) and tactical crime squad in Ipswich District, and Moreton District (previously split as Redcliffe District and Caboolture District)
- 5 years [2009-2013]– criminal investigations in Moreton District, North Brisbane District and specialist crime squads within Crime and Intelligence Command (formerly State Crime Command)
- 9 years – [2014-current] intelligence in Moreton District, specialist crime squads within Crime and Intelligence Command, Special Emergency Response Team (SERT) intelligence, intelligence cells at major events including Commonwealth Games and District Intelligence Thursday Island. I have also relieved as Officer in Charge, Acting Sergeant managing the Far North District Intelligence Group (comprising of 4 offices, 15 staff) and the Mount Isa District Intelligence office (3 staff).

### Operational Experience in relation to Domestic and Family Violence:

- I have recent and extensive experience in domestic and family violence investigations. My most recent DV investigations were conducted on the 15-Sep-22 and 22-Mar-22 coinciding with visits to island communities of the Torres Strait with a general duties officer and water police. During these deployments to the outer islands, I conduct my core intelligence duties, but I also respond to calls for service and follow-up on crime occurrences with general duties and investigators.
- In relation to DV-related investigations, I conduct electronic records of interviews, take witness statements, serve PPNs, prepare police DV applications and commence proceedings against persons. I also provide advice to junior officers including newly appointed investigators on evidence, investigation plans and statements.
- My extensive DV experience has been gained throughout the various roles and locations throughout my career. In my current intelligence role, I am still operational, responding to and investigating DV incidents and also providing intelligence support for DV-related homicides and protracted DV investigations.

### 3. Why you did the intelligence assessment

- I furnished the ***Intelligence Assessment: Domestic and Family Violence in the Torres Strait and Northern Peninsula Area*** for a couple of reasons.
- During 2020, I had noticed a spike in domestic violence-related homicides nationally and the severity of that violence was particularly concerning. I also noted for some Queensland cases, criticism was made against the Queensland Police Service (QPS) in relation to police response and investigation. I knew domestic and family violence was the highest crime class in the Torres Strait Patrol Group (TSPG). I also knew the nature of violence was frequent and severe and that the TSPG had come close to recording two DV-related homicides in 2020. I considered the assessed threat of a DV-related homicide in the TSPG necessitated an intelligence assessment to provide situational awareness to the local patrol group and be of strategic value to the QPS.
- The second reason was to gain a better understanding of Torres Strait Islander culture and how these cultural differences impact on the quality of DFV police response and investigation. The aim was to understand why police were regularly confronted with a hostile aggrieved spouse and why the island communities of the Torres Strait had a 99 percent rejection rate in police referrals. Appreciating these cultural differences would enable our organisation to consider alternative strategies and tactics to improve service delivery.

#### 4. Whether it involved any assumptions on your part

- There were no assumptions made in the Intelligence Assessment. To make assumptions in any intelligence assessment would be folly and would go against the professional standards of the intelligence profession.
- Intelligence does not involve assumptions. When we receive unverified information, intelligence officers assess the information against a universally accepted admiralty rating which evaluates the reliability of the source and the accuracy of the information. Once assessed, the unverified information becomes intelligence. Not all intelligence can be used, particularly if the verification checks indicate the source is unreliable and the information is inaccurate.
- This Intelligence Assessment was based on many credible sources including QPS occurrences, Queensland Magistrates Courts statistics, and the receipt of information from human sources. The information utilised by human sources was first verified and assessed to be reliable and information provided was accurate. A good example was information provided by a source in relation to concerns raised by Torres Strait Magistrate Black several times. At several domestic and family violence (DFV) mentions, Magistrate Black expressed his concerns that police were not preferring criminal charges against respondents. Horn Island police featured prominently in these mentions.
- Upon receipt of this information, a search of DFV occurrences reported in Horn Island police division was conducted. Specific incidents referred to by Magistrate Black were identified and a review was conducted of the Qp9 court briefs and occurrences. It was confirmed no criminal charges were preferred against respondents when evidence and/or the potential to obtain further evidence was available to prefer criminal charges. A wider search was then undertaken and further DFV investigations where no criminal charges had been preferred were identified, reviewed and assessed. The verification checks undertaken enabled me to regard the intelligence as credible with the human source deemed reliable and the information provided as accurate.

- **Who it was provided to (by you and others) and why.**

The Intelligence Assessment was disseminated as follows:

<b>Date</b>	<b>Sender</b>	<b>Receiver</b>	<b>Reason</b>
19/06/21	SC Warren CAMPBELL, District Intel Thursday Island	OIC Sgt Darren HOUSE, Far North District Intelligence Group	Peer Review Sought from member of Far North District Intelligence Group
20/06/21	OIC Sgt Darren HOUSE, Far North District Intelligence Group	SC Simone MILLER, District Intelligence Cairns, Far North District	Assigned to SC MILLER for Peer Review
21/06/21	OIC Sgt Darren HOUSE, Far North District Intelligence Group	SC Warren CAMPBELL, District Intelligence, Thursday Island	<i>Preliminary feedback from OIC Darren HOUSE, Far North District Intelligence Group: "Wow, great product, so comprehensive and accurate. I have discussed the product with A/D/Inspector GOAN and he is thrilled with the draft product and believes it is fantastic. We have discussed a few things to make it a little more PC...in the wording. A little change in wording would see the same meaning but won't be perceived as potentially harsh by our clients. This wouldn't change the content or intelligence integrity of the product. I have highlighted and put comments in certain places. Please let me know what you think."</i>
25/06/21	SC Warren CAMPBELL, District Intelligence Thursday Island	SC Simone MILLER, District Intelligence Cairns, Far North District	Peer Review Feedback obtained 28/06/21.
04/07/21	OIC Sgt Darren HOUSE, Far North District Intelligence Group	SC Warren CAMPBELL, District Intelligence Thursday Island	OIC Peer Review Feedback <i>"I have reviewed your assessment – just wow! Great work, was a fantastic read. It was well written, researched and comprehensive...overall, a great product...I am happy to disseminate after review of these points, otherwise I can disseminate on your behalf."</i>
09/07/21	SC Warren CAMPBELL, District Intelligence Thursday Island	OIC Sgt Darren HOUSE, Far North District Intelligence Group	To disseminate the approved version of the product according to the dissemination list contained in the intelligence assessment.
09/07/21	SC Warren CAMPBELL, District Intelligence Thursday Island	OIC Detective Sergeant Anthony MOYNIHAN, Thursday Island Criminal Investigation Branch	To provide situational awareness in relation to the DFV in TSPG particularly in relation to issues and criticism by Magistrate Black re officers not preferring criminal charges when respondents breached DV orders. Led to greater engagement and oversight by CIB in

			DFV investigations conducted by general duties in TSPG.
11/07/21	SC Warren CAMPBELL, District Intelligence Thursday Island	Acting Patrol Inspector Nicholas O'BRIEN and TSPG OIC Police Stations Thursday Island, Horn Island and Bamaga Stations, and TSPG Prosecutor	To inform management of the risks of a DV related homicide in the TSPG and the issues in the quality of police response and investigation. To collaborate in the implementation of recommended strategies and tactics to resolve issues and effect necessary organisational change. To draw attention to cultural issues impacting on police response and investigation including 99% rejection rate in referrals and reasons for the widespread existence of a hostile aggrieved spouse.
11/07/21	SC Warren CAMPBELL, District Intelligence Thursday Island	DSC Rae ANDREW, Thursday Island Child Protection and Investigation Unit	Same reasons for sending Intelligence Assessment as sent to OIC D/Sgt Anthony MOYNIHAN, TICIB. DSC ANDREW agreed to participate in as a facilitator to train general duties officers in DV-related criminal investigations in response to issues identified in the Intelligence Assessment. Other officers to participate as facilitators were going to be CIB detectives, the prosecutor and a Torres Strait Islander Police Liaison Officer and myself. This recommended training strategy did not proceed because OIC Thursday Island S/Sgt WILLIAMS wanted her sergeants and herself to train her own officers. A training day was subsequently organised where DV was one of many topics discussed. Very few of the officers who featured in the intelligence assessment attended this training.
11/07/21	SC Warren CAMPBELL, District Intelligence Thursday Island	SC Naomi TOWNSEND, Cairns DFV Unit	To raise awareness of local issues in DFV ahead of SC Townsend training session. SC TOWNSEND advised her training session would only concentrate on OPMs and legislation. The DFV unit was requested to attend the station following a request from Patrol Inspector OBRIEN. Very few of the officers who featured in the intelligence assessment attended this training.
12/07/21	Sent by OIC Sgt Darren HOUSE, FND Intelligence Group	Refer to information below	Refer to information below.
<p>The approved dissemination list in the Intelligence Assessment was <u>not</u> followed and no one outside of Far North District, Far North Region received the product including AC Codd, DFV&amp;VP Command and Inspector, OIC State DFV&amp;VP unit and Det Supt, State Intelligence Group, Crime and Intelligence Command. It is unknown what officer(s) decided on the revised dissemination list.</p> <p>The revised dissemination list was:  Acting Chief Supt HODGMAN, Acting District Officer, Far North District, FNR  A/Inspector HENDERSON, Cape Patrol Inspector, Far North District, FNR</p>			

A/Inspector O'BRIEN, Patrol Inspector, Torres Strait Patrol Group, Far North District, FNR  
 A/Inspector LAW, Intelligence, Far North District, FNR  
 A/Inspector GOAN, Crime, Far North District, FNR  
 A/Inspector GARDINER, Prevention Together Unit, FNR  
 SSgt WILLIAMS, OIC Thursday Island Station, Torres Strait Patrol Group, Far North District, FNR  
 SSgt POOL, OIC Bamaga Station, Torres Strait Patrol Group, Far North District, FNR  
 Sgt EATON, OIC Horn Island Station, Torres Strait Patrol Group, Far North District, FNR  
 Det Sgt ABRAHAM, OIC Thursday Island Child Protection and Investigation Unit, TSPG, FND, FNR  
 Det Sgt MOYNIHAN, OIC Thursday Island Criminal Investigation Branch, TSPG, FND, FNR  
 Sgt COOLICAN, OIC Prevention Together Unit, FND, FNR [This unit coordinates the DV safety liaison officers. Their role is to monitor DV response throughout the district and conduct an audit on all DFV occurrences to ensure no DV occurrences and no DV-other action occurrences are properly authorised]

25/07/21	SC Warren CAMPBELL, District Intelligence Thursday Island	S/Sgt Vicki BARRETT & D/Sgt Tammy ERLEAN, Womens' Safety and Justice Taskforce, DFV & VP Command	Sent in response to State-wide email calling for QPS submissions to Womens' Safety and Justice Taskforce. The email listed officers BARRETT & ERLEAN as the QPS liaison officers for the Taskforce. <b>RESPONSE:</b> 1. Receipt of email and attached intelligence assessment. Advised submissions had closed and thanked me for email and attached intelligence assessment. 2. Also spoke to one of the officers over the telephone who thanked me for the valuable submission but advised me submissions had closed.
12/21 to 03/22	Unknown sender	Sgt Dean HANRAHAN Domestic and Family Violence Coordinator, Mount Isa District	The intelligence assessment was emailed or discussed with Mount Isa District DFVC Sgt Dean HANRAHAN and Mount Isa District High-Risk Team Coordinator Heidi MISKOVSKY.

During May-22, Sgt HANRAHAN approached me and praised my Intelligence Assessment. He said it has been supplied to him when he commenced in his new role as the Domestic and Family Violence Coordinator, Mount Isa District. He requested a similar Intelligence Assessment be undertaken for Mount Isa District as he had noted some issues in police response and investigation but believed an Intelligence Assessment would be beneficial in giving him and District Management the situational awareness needed to identify the true extent of issues and progress organisational change. Detective Inspector BARRON supported Sgt HANRAHAN's request. On 19-Sep-22, the **Intelligence Assessment: Domestic and Family Violence in Mount Isa District** was completed.

On 23-Sep-22, Northern Regional Office disseminated the Intelligence Assessment. The dissemination list as per the Intelligence Assessment was:

- A/Assistant Commissioner MORRIS, Northern Region*
- Assistant Commissioner CODD, DVP&VP Command*
- Det A/Chief Supt BRIGGS, Commander, Intelligence, Crime and Intelligence Command,*
- Det A/Super HARVEY, Regional Crime Coordinator*
- Inspector OIC, State DFV&VP Unit, DVP&VP Command*
- A/Supt Jason SMITH, District Officer, Mount Isa for local dissemination within Mount Isa District.*

On 26-Sep-22, I informed A/Supt Smith I was intended to send the intelligence assessment to the primary client Sgt HANRAHAN, DFV Coordinator, Mount Isa District who originally requested the Intelligence Assessment and to Sgt TUUTA, Suspected Child and Neglect, Mount Isa District and Det Inspector BARRON, Crime Services, Mount Isa District who were waiting on the release of the Intelligence Assessment. Email with attached Intelligence Assessment sent 27-Sep-22.

11/06/22	SC Warren CAMPBELL, District Intelligence Thursday Island	Chief Supt Ben MARTAIN, Office of State Discipline (former OIC/Manager, State DFV&VP unit, DFV&VP Command)	Sent in response to open invitation to officers in Mount Isa District to contact MARTAIN with ideas how to resolve the issue of a deterioration in the quality of police response and investigation of DFV incidents. MARTAIN delivered a presentation to Mount Isa District police on the QPS commitment to DFV followed by a discussion on disciplinary action taken against police officers in relation to DFV police response and investigation. Also attached with the Intelligence Assessment, a report about the merits of a DFV Intelligence Capability.
03/08/22	SC Warren CAMPBELL, District Intelligence Thursday Island	S/Sgt Sam MACDONALD, Regional Intelligence and Strategy Officer, Northern Region	Requested by Commission of Inquiry into QPS responses to DFV – Notice to Produce Number 2.034. S/Sgt MACDONALD was the responsible officer for Northern Region and Far North Region to forward intelligence products subject of COI Notices to Produce.